TABLE OF CONTENTS

Chapter 1 — Inside Congress

The Year in Review
- 103rd Congress: An Overview 3
  - 2nd Session at a Glance 5
  - Public Laws 6
  - Leadership — 103rd Congress 7
  - Filibusters 9
  - What Passed, What Didn't 10
  - Membership Changes 12

Preparing for the Next Congress
- Organizing the 104th Congress 14
  - Leadership — 104th Congress 15
  - House Republican Leadership Races 16
  - House Democratic Leadership Races 17
- Republicans Lay Out New Rules 18
  - Restructuring House Committees 19
  - Rules Changes 20
- GOP's 'Contract With America' 22

Legislation, Regulation
- Congressional Reform 27
- Workplace Compliance 28
- Clinton Legislative Strategy 29
- Campaign Finance Overhaul 32
- FEC Spending Regulations 35
- Lobbying Disclosure 36
  - Gift Rules 41

Ethics
- Rostenkowski Indictment 43
- Packwood Investigation 49
- Other Ethics Cases 50
- Gingrich Investigation 54

Departures
- Democratic Departures 55
- O'Neill Death 59
- Nixon Death 60

Other
- Delegate Voting 61
- Nation of Islam Condemnation 62
- Congressional Pay Freeze 63

Chapter 2 — Economics & Finance

Budget
- Budget Overview 67
- Clinton Budget 68
  - Budget Glossary 69
  - Highlights 70
  - Economic Assumptions 74
  - Budget by Agency 75
  - Budget by Function 76
- Budget Resolution 81
- Balanced-Budget Amendment 85
- Budget Process Reform 87
  - 'A to Z' Plan 88
- Entitlement Reform Panel 90
  - Rivlin Memo 91
- Deficit Reduction 92
- Tax Simplification 93

Banking
- Interstate Banking & Branching 93
  - Provisions 96
- Community Development Lending 100
  - Provisions 102
- Fair Trade in Financial Services 107

Whitewater
- Whitewater Investigation 108
  - Fiske Letter 110
  - Chronology of White House-Treasury Contacts 112

Other Banking and Finance
- Secondary Loan Market 116
- Other Banking Legislation 116
- Fair Credit Reporting 117
- Insurance Redlining 119
- Other Securities-Related Legislation 120

Trade
- Export Administration Act 121
- GATT Implementation 123
  - History 125
  - Highlights of GATT Accord 129
  - Provisions 131
- China MFN Status 137
- Export-Import Bank 138
- OPIC Reauthorization 138
- Nominations 138

Chapter 3 — Government/Commerce

Government
'Reinventing' Government 143
Federal Procurement Overhaul 144
Provisions 146
Federal Worker Buyouts 147
Unfunded Federal Mandates 150
Other Federal Workers Legislation 152
Other Government Operations Bills 154
Disaster Legislation 155
Federal Land Payments 156
Other Government-Related Legislation 156
Transportation
Maritime Reuthorization 158
Fishermen's Protection Act 160
Coast Guard Reauthorization 161
Omnibus Maritime Bill 162
Maritime Commission 164
Maritime Heritage Program 164
National Highway System 165
Earthquake-Damaged Bridges 167
FAA Reauthorization 168
Trucking Deregulation 170
Other Transportation Legislation 171
Commerce
Bankruptcy Code Overhaul 175
Provisions 176
Product Liability 178
Legislative History 179
Toy Safety 179
Small-Plane Liability 180
FTC Reauthorization 181
Baseball Antitrust 182
Insurance Antitrust 183
Patent Bills 184
Small Business Administration Reauthorization 185
Other Small-Business Legislation 186
Aid to Depressed Regions 187
Other Commerce-Related Legislation 189
Agriculture
Protection for New Plant Varieties 190
Agriculture Department Reorganization 191
Crop Insurance Overhaul 194
Other Agriculture-Related Legislation 197

Chapter 4 — Science & Technology/Communications

Communications
Telecommunications Regulation 203
Bills Compared 209
Senate Bill Provisions 213
Wiretapping 215
Satellite Home Viewer Act 216
Telemarketing Fraud 217
FCC Reauthorization 218
Science & Techonology
NASA Reauthorization 218
NOAA Reauthorization 219
Other Science-Related Legislation 220
Competitiveness Programs 221
Energy Research Laboratories 223

Chapter 5 — Environment/Energy

Environment
California Desert Protection 227
Superfund Reauthorization 231
Mining Law Rewrite 236
Safe Drinking Water 238
Clean Water Law 241
Corps Water Projects 242
EPA Cabinet Status 243
Risk Assessment Initiative 244
Montana Wilderness 245
Idaho Wilderness 247
National Park Management 247
Endangered Species Act 248
National Park Concessions 249
Park User Fees 251
'American Heritage Areas' 252
Steamtown National Historic Site 252
Presidio Management 253
Other National Park Legislation 254
Pacific Northwest Timber Feud 256
Marine Mammal Protection 257
Rhinoceros and Tiger Conservation Fund 258
Fishing Law Reauthorization 259
Interstate Transport of Solid Waste 261
Waste 'Flow-Control' Legislation 262
Radioactive Waste 263
Environmental Technology 263
Radon Disclosure Bill 264
Other Environmental Legislation 265
Energy
Strategic Petroleum Reserve 267
Other Energy-Related Legislation 268

Chapter 6 — Law & Judiciary

Legislation
Omnibus Crime Bill ... 273
Assault Weapons Ban ... 276
Evolution of the Crime Bill ... 281
Crime Trust Fund ... 283
'Brady 2' ... 284
Provisions ... 287
Immigration Law ... 294
Independent Counsel ... 295
Provisions ... 297
Other Law-Related Legislation ... 298
Judicial Appointments Confirmed ... 300
Supreme Court
Breyer Appointment ... 303
Vital Statistics ... 305
Past Opinions ... 306
Supreme Court Cases ... 310
Congressional Term Limits ... 314

Chapter 7 — Health/Human Services

Health Care Reform
Overview ... 319
Chronology ... 321
Clinton Plan Highlights ... 322
Committee Phase ... 324
House Education and Labor ... 324
'Single Payer' System ... 326
House Ways and Means ... 329
Bill Highlights ... 332
House Energy and Commerce ... 335
Senate Labor and Human Resources ... 336
Senate Finance ... 338
Dole Plan Highlights ... 340
Other Committees ... 343
Clinton, Committee Bills Compared ... 346
Leadership Phase ... 348
Gephardt Bill Highlights ... 349
Mitchell Bill Highlights ... 351
Clinton, Leadership Bills Compared ... 352
Compromise Bill Highlights ... 354
Abortion
Abortion Clinic Access ... 355
Other Abortion Legislation ... 356
Other Health Legislation
Dietary Supplements ... 357
Minority Health Programs ... 358
Aid for Disabled ... 359
Tobacco Industry Controversy ... 359
Veterinary Drug Use ... 360
Other Health-Related Legislation ... 361
Welfare
Welfare Reform ... 364
Social Security Independence ... 366
Domestic Worker Tax ... 368
Head Start Reauthorization ... 369
Provisions ... 371
Child Nutrition ... 373
Child Support Enforcement ... 375
Food Stamps ... 376
Holocaust Victims' Benefits ... 377
Indian Independence ... 377
Other Indian Legislation ... 378

Chapter 8 — Education/Labor/Housing/Veterans

Education
Elementary and Secondary Education Act ... 383
Provisions ... 392
Goals 2000: Educate America Act ... 397
Provisions ... 398
'School to Work' Program ... 400
Other Education-Related Legislation ... 401
Labor
Striker Replacement Bill ... 402
OSHA Overhaul ... 403
Underfunded Pensions ... 403
Other Pension-Related Legislation ... 404
Retraining Initiative ... 405
Other Labor-Related Legislation ... 406
Housing
Housing Reauthorization ... 408
Narrow Housing Bill ... 410
HUD Property Disposal ... 411
Homeless Assistance ... 411
Flood Insurance Program ... 411
Veterans
Persian Gulf Syndrome ... 412
Provisions ... 413
Women Veterans/Medical Construction ... 414
VHA Exemptions ... 416
Other Veterans Legislation ... 416

Chapter 9 — Defense

Defense Legislation
Defense Authorization 421
Provisions 428
B-2 Bomber Production 432
C-17 Cargo Plane Construction 433
Women in the Military 435
Base Closings 435
Chemical Weapons Treaty 437
Arms Cuts 438
Nominations, Promotions
Perry Confirmation 438
Halperin Withdrawal 439
Military Promotions 439

Chapter 10 — Foreign Policy

Foreign Policy
Changing World Order 445
War in Bosnia 446
Haiti Occupation 449
Foreign Aid Reform 452
State Department Authorization 454
Intelligence
Intelligence Authorization 458
NRO Undercover Office Complex 461
Ames Spy Case 463
Ames Interview Excerpts 464
Bilateral, Other Issues
Russian Aid 466
Vietnam Trade Embargo Ends 467
Iran-Contra Probe Concluded 468
Other Foreign Policy Legislation 469
Foreign Policy Appointments 471

Chapter 11 — Appropriations

Fiscal 1995 Appropriations
Appropriations Overview 475
Mileposts 476
Agriculture 477
Chart 478
The Fight Over Food Stamps 480
Commerce, Justice, State 483
Chart 484
Defense 488
Chart 489
Provisions 495
District of Columbia 498
Chart 499
Fiscal 1996 D.C. Authorization 500
Energy and Water 502
Foreign Operations 505
Chart 506
Interior 513
Chart 514
The Art Debate 516
Grazing Fees 518
Labor, HHS, Education 519
Chart 520
Legislative Branch 524
Chart 525
Military Construction 527
Chart 528
Transportation 530
Chart 531
Treasury, Postal Service 536
Chart 537
VA, HUD, Independent Agencies 541
Chart 542
Revamped Space Station 545
Supplemental Appropriations
Emergency Supplemental 548
Chart 549
Provisions 551
Spring Supplemental 557

Chapter 12 — Political Report

Election 1994
Election Overview 561
Midterm Ballot-Box Revolutions 562
Election Highlights 563
Republican Surge 564
Senate Races 565
Senate Membership — 104th Congress 567
Newcomers List 568
House Races 570
House Membership — 104th Congress 572
Defeated Incumbents 574
Governors' Races 578
Governors List 581
Changing South 582
Ballot Initiatives 583
1994 Election Results 584
Other
Redistricting 591
House Special Elections 592

Appendixes

Glossary 1-A

Congress and Its Members

The Legislative Process in Brief 3-B
List of Members — 103rd Congress, 2nd Session 6-B
Senators' Committee Assignments 8-B
Representatives' Committee Assignments 10-B
Pronunciation Guide 15-B
Capitol Hill Map 16-B

Vote Studies

Presidential Support 3-C
  Leading Scorers 5-C
Party Unity 6-C
  Leading Scorers 8-C
Conservative Coalition 9-C
  Leading Scorers 10-C
Voting Participation 11-C
Key Votes 13-C
  House 13-C
  Senate 21-C
Background Material
  Presidential Support
    Definitions and Data 29-C
    List of Votes 30-C
    Individual Members' Scores 32-C
  Party Unity
    Definitions and Data 35-C
    List of Votes 36-C
    Individual Members' Scores 37-C
  Conservative Coalition
    Definitions and Data 40-C
    List of Votes 41-C
    Individual Members' Scores 42-C
  Voting Participation
    Individual Members' Scores 45-C
  Key Votes
    Individual House Members' Scores 48-C
    Individual Senators' Scores 54-C

Text

State of the Union Address 3-D
  Republican Response 8-D
Packwood Diaries Court Decision 10-D
Delegate Voting Court Decision 11-D
Lifting of Vietnam Embargo 12-D
Rostenkowski Repayment 13-D
Mitchell Supreme Court Withdrawal 14-D
Nixon Funeral 16-D
Breyer Hearings 17-D
Clinton on Crime Bill 26-D
Haiti Invasion Plan 27-D
Haiti Agreement 29-D
Clinton's Election Response 33-D
Gingrich's Election Response 35-D
Dole's Election Response 38-D
GOP 'Contract With America' 39-D
Dole, White House on GATT 53-D
Gingrich Acceptance Speech 57-D
Presidential Agenda 60-D
  Republican Response 61-D

Public Laws 1-E

Roll Call Votes

House 2-H
Senate 2-S

Indexes

Bill Number Index 3-I
Roll-Call Votes Index 4-I
General Index 11-I